

JAC Disbursements Accounting "Hot Topics"

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May 16, 2017

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JAC Accounting "Hot Topics" – Objectives

- Provide an overview of JAC's
 Disbursements Accounting Services
- Introduce: JAC Payment & Revenue Processing - Governmental Accounting Handbook
- Provide an overview of Journal Transfers and their effect on FLAIR accounts



JAC Accounting "Hot Topics" – Objectives

- Review payments for employee recognitions/awards
- Explain "prompt payment" requirements and how they are tracked in FLAIR
- Review advance payments, when they are allowed and what is required to get them paid



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JAC Disbursements Accounting Overview

- JAC is the 3rd largest processor of invoices, in terms of volume, among all state agencies
- JAC receives 250-400 batches each week for processing
- JAC Accounting processes operations, due process, and civil commitment disbursements
- Liaison between Department of Financial Services (DFS) and your staff
- Customer service—look up account balances, assist with object codes, answer questions

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JAC Disbursements Accounting Staff

Patricia Burt
Hanz Cadet
Dina Kamen
Kathy McCabe
Vicki Nichols
Jing Perlowski
Adam Preisser
Tim Tice





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Accounting Services – JAC <u>Disbursements Accounting</u>

- Batch processing
- Purchasing Card approvals
- Journal transfers (expenditure transfers)
- Requests for duplicate warrants
- Warrant cancellations
- Account balance inquiries
- Questions, comments, and concerns may be directed to JAC Accounting staff at any time



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Payment & Revenue Processing Governmental Accounting Handbook



FLORIDA GOVERNMENTAL ACCOUNTING BASICS

HANDBOOK FEATURES:

STATE GUIDELINES AND RULES • FLORIDA STATUTE REFERENCES • INYOICE PAYMENT DOCUMENTATION REQUIREMENTS • LIFECYCLE OF A BATCH • TRAVEL REINBURSEMENTS • REVENUE FROCESSING • DEPOSIT VERIFICATIONS • JOURNAL TRANSFERS OVERVIEW • PROMPT PAYMENT POLICIES • FLAIR INQUIRIES • COMMON QUESTIONS • RESEARCHING PAYMENTS AND RECEITS • FLAIR ACCOUNTING AND STATE OF FLORIDA ACCOUNTING CYCLE • LINKS TO THE REFERENCE GUIDE TO STATE EXPENDITURES • AND MORE

VOLUME I, ISSUE I . . MARCH XX, 2017

JUSTICE ADMINISTRATIVE COMMISSION – ACCOUNTING OFFICE

- Overview of invoice requirements
- FLAIR inquiry screens
- Links to reference materials and documents
- Travel
- Journal transfers
- Current year refunds
- Revenue receipts
- More

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Prompt Payment - Overview

- The statutory requirement for prompt payment is found in: s. 215.422, F.S.
- Prompt payment is the terminology used to describe the statutory requirement to pay obligations of the state within a period of 40 calendar days from the date the obligation is eligible to be paid
- Transaction date (TRN-DT) is the FLAIR term for the start date for prompt payment compliance calculation period

Prompt Payment - Overview

- Any invoice received by an agency shall be recorded, approved for payment, and filed with Department of Financial Services (DFS) no later than 20 days after receipt of invoice (and approval of goods and services)
- DFS requires that each agency keep a record of receipt of the invoice, date(s) goods or services are received, and inspection and approval of the goods or services (three-date stamp)
- These dates are required on each invoice in order to determine the TRN-DT



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Interest Penalty Payments

- If a warrant for payment of an invoice is not issued within 40 days of the TRN-DT, an interest penalty is generated
- JAC receives daily interest penalty reports
- Interest penalties under \$1.00 are not required to be paid to the vendor
- If the penalty exceeds \$1.00 JAC will notify the appropriate office
 - Vendor may decline interest penalty



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Interest Penalty Payments

- If the vendor declines the interest penalty, please forward that information to JAC
- If the vendor accepts, JAC will process the payment based on the amount shown interest penalty report
 - Batch sheet is not required
- According to s. 215.422(3)(b), F.S., the interest penalty payment must be issued within 15 days from the date the interest is assessed



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Transaction Date Calculation

- The TRN-DT is determined by taking the later of invoice received date, the dates of receipt of the actual goods or services, or the date the goods or services were approved
- Approval and inspection of goods or services (not invoices) shall take no longer than 5 working days from the date goods or services are received



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Transaction Date Calculation – Invoice Received Date

- Invoice received date is the date the invoice is received at the office specified to the vendor
- The invoice received date is NOT:
 - Date invoice sent to JAC
 - Date invoice approved by local administration
 - Date invoice discovered under papers on desk
- Offices should identify in some way when the invoice was received



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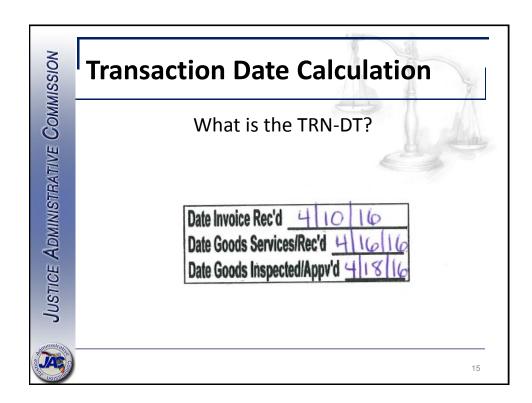
Transaction Date Calculation

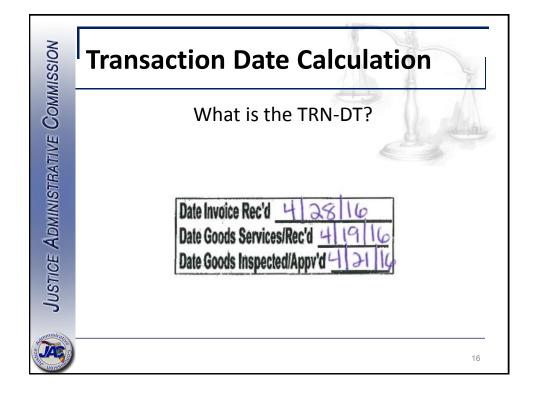
- Events that may change your TRN-DT
 - Disputed invoices (reduction of invoice amount)
 - Vendor has not registered their substitute W9 with DFS
 - TRN-DT changes when substitute W9 is registered with DFS (W9 update date is used)

VSI1 STATEWIDE VENDOR INQUIRY BY NUMBER 03/24/2016 13:38:19
VENDOR ID: F 205111904 W9 NAME: ALA TREE SERVICE W9 UPDATE: 02/12/2013
SEQ VENDOR NAME SHORT NAME REMITTANCE ADDRESS PIN



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Transaction Date Calculation

What is the TRN-DT?

Date Invoice Rec'd 4/1/16

Date Goods Services/Rec'd 4/19/16

Date Goods Inspected/Appv'd 4/19/16



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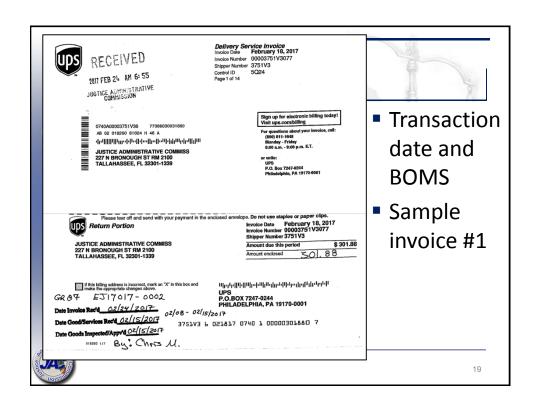
BOMS and Transaction Date

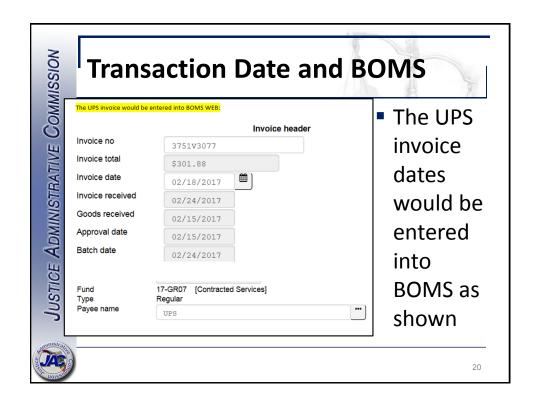
- BOMS calculates the FLAIR transaction date for the batch sheet
- Susie Kalous will walk us through BOMS and the date fields applicable





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Transaction Date and BOMS

 Vendor total
 Vendor name
 Vendor no
 Tran date

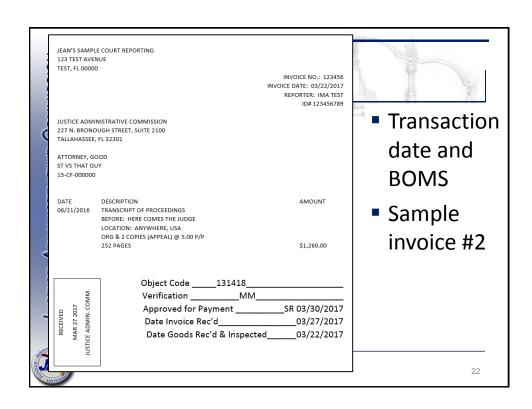
 \$301.88 UPS
 F362407381103

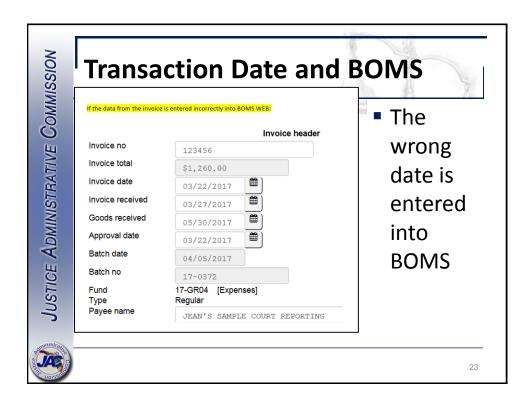
 02/24/17

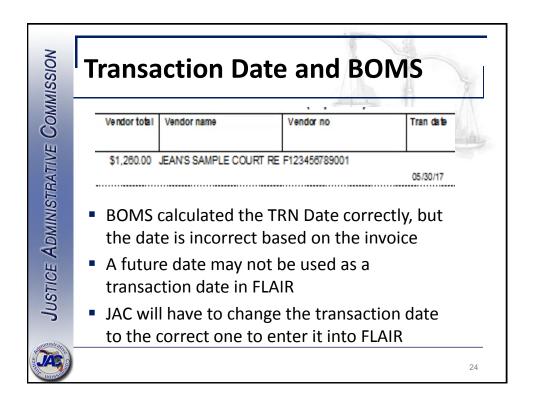
- BOMS calculates the transaction date as the latter of these dates:
 - Invoice received date

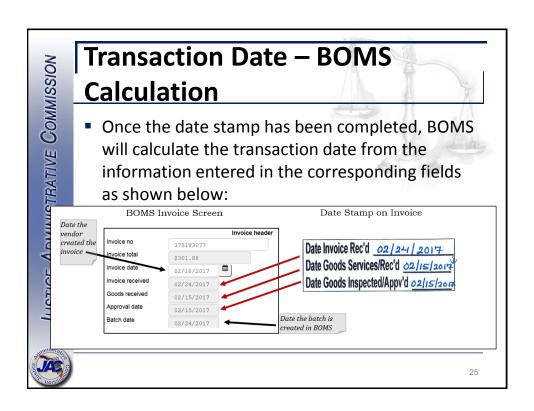
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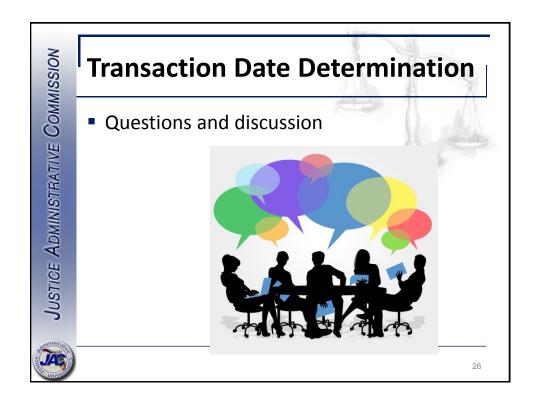
- Goods received date
- Goods approved date











Awards and Recognitions

- According to s. 110.1245, F.S., each department head is authorized to incur expenditures for purchasing awards & recognitions for state employees
- Awards may include: framed certificates, pins, and other tokens of appreciation
- Awards may not cost in excess of \$100 each, plus applicable taxes
- Employee receiving the award should be indicated with the batch sent to JAC



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Advance Payments

- As a general rule, the state does not allow paying for anything in advance unless savings to the state can be demonstrated
- There are some exceptions allowed by DFS



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Advance Payments – Prior Approval Not Needed

- If the advance payment is for maintenance agreements, software license agreements, or subscriptions (under \$35,000.00)
- Meets one of the following requirements
 - Savings to the state
 - Goods and services are essential to your operations and can only be paid in advance
 - Payment is related to start-up costs or contracted services authorized in the GAA



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Advance Payments – Prior Approval Needed From DFS

- Amount of the payment exceeds \$35,000.00
- A detailed memo describing the need for the advance payment must be submitted to DFS and approved before sending to JAC to process



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Advance Payments – Other Considerations

- The following advance payments are generally accepted by DFS (although not listed in the Reference Guide)
 - Information and evidence
 - Time sensitive case-related payments
 - Travel arrangements (airfare, hotel)
 - Discounted registration fees



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Refund Requests

- A person or business may request a refund from the state if they have overpaid a fee or fine to the state
- A form is provided by DFS as the official refund request form
- Refund forms are sent to your JAC accountant for processing
 - Submitting the form with a batch sheet is preferred



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NOISSIN	Application for Refund Form
VE COMA	Agency recommends approval of the above claim and submits the following information to substantiate the claim: Amount of recommended refund S The amount requested above was originally deposited into the State treasury as a part of the funds deposited on State Treasurer's Receipt No
JUSTICE ADMINISTRATIVE COMMISSION	NAME OF ACCOUNT: ACCOUNT CODE Statutory Authority for Collection: It is requested that payment be made from the following account:
зтіс є A D	ACCOUNT CODE CERTIFIED TRUE AND CORRECT thisday of,
Juston	Agency Signature of Authorized Person Title DFS-AA-4 Rev. 0207

Journal Transfers - Overview

 Journal Transfer (JT) – disbursement or revenue transactions where expenditure is transferred from one 29-digit account code to another

	29]	DIG	IT FLAI	R ACCOU	JNT	CODE	
T.1	GF	SF	FID	BE	IBI	CAT	VR
21				21300800		-	00



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Journal Transfers - Overview

- Common batched JTs are:
 - Payments to Department of Management (DMS) Services for phone service or internet connections
 - Grant monies transferred from Office of Attorney General to various offices of JAC into Grants and Donations Trust Funds
 - Employee insurance premiums paid to DMS



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Journal Transfers - Overview

- Common emailed (internal agency) JTs:
 - Transferring operations expenses from general revenue to a trust fund or vice versa
 - Transferring salary or OPS expenses from a general revenue fund to a trust fund or vice versa



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Journal Transfers – Expenditure Transfers

- Journal expenditure transfers should only be used to transfer expenditures in FLAIR with the same budget entity and category
- For example:

From: 21-10-1-000069-21300800-00-010000-00

To: 21-20-2-339040-21300800-00-010000-00

or

From: 21-20-2-339040-21300800-00-040000-00

To: 21-10-1-000069-21300800-00-040000-00



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Journal Expenditure Transfers – How Do They Work?

- FLAIR is designed to automatically affect the budget (increase or decrease) when a JT expenditure transfer is used
- When transferring expenditures via a JT the expenditures are increased on the charging side and decreased on the benefitting side
- The corresponding budgets are also increased and decreased accordingly



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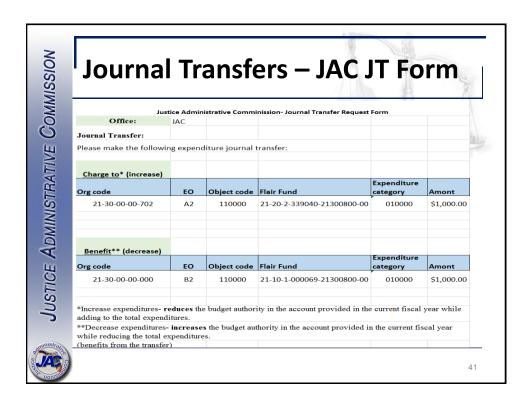
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Journal Transfers – How can you help JAC?

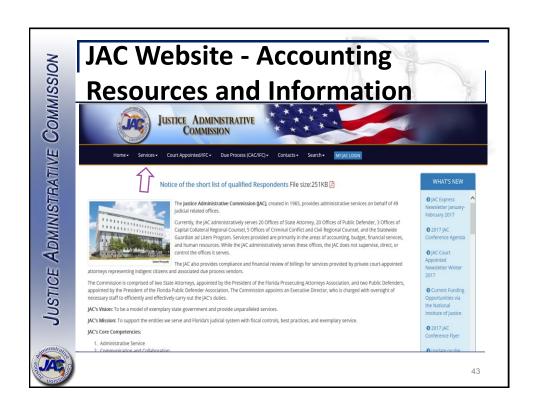
- JAC has created a JT Request Form
- Form is intended to provide more uniformity in JT requests processed by JAC
- Use of the form is optional













JAC Website- Accounting

Travel

- Travel Quick Reference and Checklist April 2017
- AA #06 State of Florida Purchasing Card Program
- AA #43 Travel Restrictions Imposed by chapter 2016-62 Laws of Florida
- CFO Memo No. 03 (2005-06) RE: Reimbursement of Travel Expenses (Rates)
- CFO Memo No. 01 (2006-07) RE: Reimbursement of Travel Expenses (Travel Voucher)
- Authorization to Incur Travel Expenses 📓
- State Travel Voucher for Reimbursement
- SAMPLE State Travel Voucher for Reimbursement
- Travel Voucher Instructions 🔼

Enterprise-National Car Rental - State Contract Information

- Enterprise Update Emerald Profile Information Add Another Card and More
- Enterprise-National Federal Tax ID Sept 2015
- Updated 9.28.15 Getting Started Monthly Billing and Emerald Club Enterprise-National Sept 2015
- Updated 9.28.15 JAC Enterprise-National Car Rental Info 🚨
- Enterprise-National Complete Contract DMS
- Enterprise-National Price Sheet 08-27-2015 DMS
- JAC Memo 019-15 State Car Rental Contract 9.11.15
- Sample Internal Office Communication Enterprise-National



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How can your office help JAC?

- Due process batches county codes grouped together (when possible)
- Journal transfer payments should be batched separately from batches with "regular" vendors
- Invoices included with batch should match the order listed on the batch sheet
- Check vendor IDs in FLAIR to be sure the vendor number and sequence match the name and address on the invoice



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How can your office help JAC?

- If JAC changes the vendor ID or sequence on the batch sheet to match the invoice, or
- If JAC changes the object code:
 - When voucher and warrant/EFT is received by your office check the batch for any changes
 - Update BOMS or your records for future payments to that vendor



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Open Forum

- What can JAC Accounting do to help your office?
 - For example...
 - Better communications
 - More training
 - Improved website
 - Other



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Transaction Date & Prompt Payment Reference Guide Includes BOMS Date Fields

"Prompt Payment" is the terminology used to describe the statutory requirement that state agencies pay obligations of the state within a period of 40 calendar days from the date the obligation is eligible for payment. (For health care providers the time-frame is 35 calendar days.)

The 40 day compliance period is broken down as follows, 20 days for the agency to submit a payment to the Department of Financial Services (DFS) for processing, and 20 days for DFS to review and issue a payment. The agency is considered **out of compliance** if an invoice is not submitted to DFS within 20 days. In addition, interest may be owned to the vendor if the warrant (check) is not issued within 40 days.

The primary statute that mandates prompt payment is s. 215.422, F.S. This guide is intended to assist in understanding the statute governing prompt payment. The Transaction Date (TRN-DT) is the FLAIR term for the start date (payment eligibility date) to determine the compliance of each invoice presented to the state for payment (20 days from TRN-DT) and determining whether any interest is owed to the vendor if 40 days passes without payment.

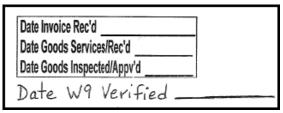
Determining Transaction Date (TRN-DT) for Goods and Services

The task for the agency is to correctly determine the TRN-DT on each obligation. Other than pre-payments in limited circumstances, in order for an obligation to be eligible for payment the agency must have:

- 1) received an accurate invoice from the vendor;1
- 2) received the goods or services;
- 3) inspected and approved the goods or services (not more than 5 working days from receipt of goods and services); and
- 4) established that the vendor has a verified Substitute Form W-9** on file with the Department of Financial Services (DFS) (for most vendors)

**Note: A verified Substitute Form W-9 is the vendor's electronic registration and verification of their taxpayer identification number (TIN) via the <u>DFS Vendor website</u>.

For goods and services, when processing an invoice/obligation for payment, traditionally a three-date stamp has been used to determine TRN-DT.



The TRN-DT date was previously determined as

the latter of three dates (1, 2, & 3 above). However, as of March 5, 2012, a 4th date may be considered, that is, the verified Substitute Form W-9 date. If the verified Substitute W-9 date occurs after the invoice received, goods received, and goods approved dates, the TRN-DT is deemed to be the W-9 verified date.

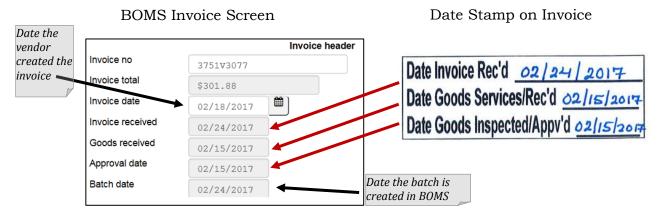
^{1.} For the purposes of determining the receipt of invoice date, the agency or the judicial branch is deemed to receive an invoice on the date on which a proper invoice is first received at the place designated by the agency or the judicial branch.(s.215.422, F.S.).

As required by s. 215.422, F.S., "the agency must record these key dates on each obligation," and as required by DFS Memo No. 38 dated February 24, 2012, "if a vendor submits an invoice for payment and does not have a verified W-9 on file, the agency should document the error and indicate on the invoice the date the W-9 was verified. Agencies may use the W-9 update field [in FLAIR] to determine when the W-9 was verified."

The person processing the payment in FLAIR will review the three-date stamp to determine the TRN-DT. The TRN-DT should be *the latter of the three dates*. The TRN-DT is then manually entered into FLAIR as a required data element when processing the obligation/invoice in FLAIR. The TRN-DT entered in FLAIR starts the prompt payment compliance "clock."

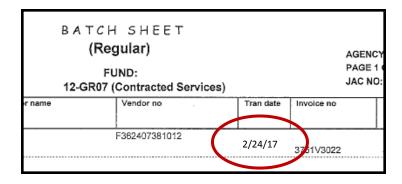
Transaction Date for Goods & Services (Non-Travel Payments) & BOMS

BOMS will calculate the transaction date automatically from the three date fields entered on the BOMS invoice screen and insert the calculated date as the TRN-DT (Tran Date) on the Batch Sheet.



The three key date fields (invoice received date, goods received date, [goods] approval date) must **not be left blank** when entering invoice information in BOMS. **The W-9 verified date is not entered into BOMS as of the writing of this memo**, but may be considered for the Tran date/TRN-DT if it is later than the other dates.

The transaction date for the invoice example above should be 2/24/2017 because it is the latter of the dates on the invoice date stamp. When the batch was created for this item, the batch sheet recorded the correct Tran date/TRN-DT. See the example below.

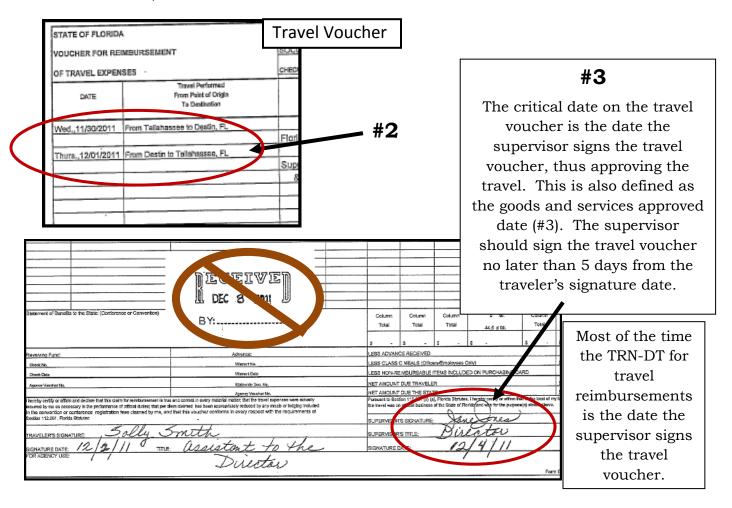


Please note that the TRN-DT may be changed to the W-9 verified date when entering the invoice/payment into FLAIR if the W-9 verified date is later than the other three dates.

Determining Transaction Date for Travel Reimbursements

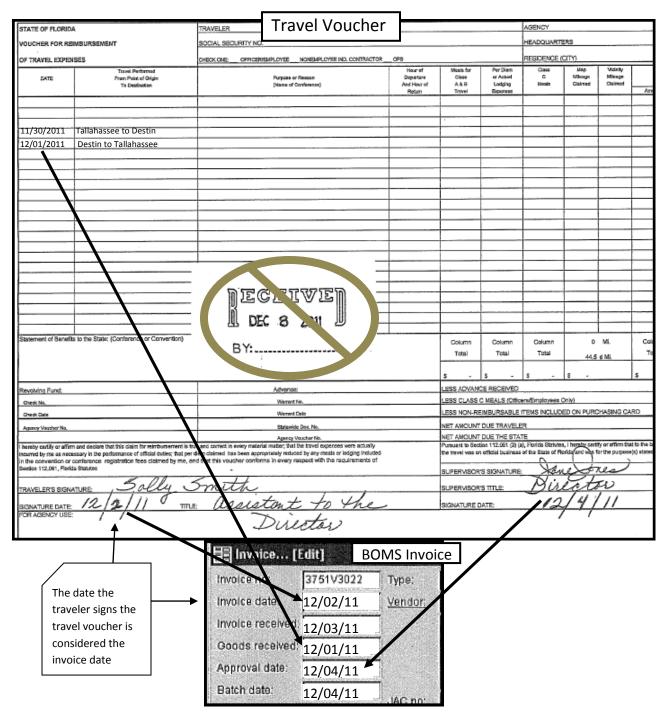
Travel reimbursements to all travelers should be handled in accordance with s. 215.422, F.S., regarding prompt payment. Travel reimbursements must also be presented to DFS within 20 days of the TRN-DT. Travelers who do not receive travel expense reimbursements within 40 days of the TRN-DT may be eligible for interest penalty payments. Other than travel pre-payments in limited circumstances a traveler must submit an accurate State of Florida Voucher for Reimbursement of Travel Expenses (travel voucher) with supporting documentation to the agency. The dates considered on the travel voucher related to prompt payment are:

- 1) invoice received date: the date the travel voucher is received by the traveler's supervisor (not necessarily indicated on the travel voucher)
- 2) goods and services received date: the final date traveled as indicated on the travel voucher; and
- 3) goods or services approved date: the date the traveler's supervisor signs the travel voucher (not more than 5 days from when the traveler signs the travel voucher)



Transaction Date for Travel Reimbursement Vouchers & BOMS

The task for the agency is to determine the TRN-DT from the dates on the travel voucher. The dates to consider are: 1) invoice received date: the date the travel voucher is received by the traveler's supervisor; 2) goods received date: the final travel date on the travel voucher; and 3) goods approved date: the date the traveler's supervisor signs the travel voucher. The dates found on the travel voucher are entered into BOMS as shown below:



The Tran Date/TRN-DT for the travel voucher on page 4 should be: 12/04/11 because that is the date the traveler's supervisor signed the travel voucher. BOMS will automatically record 12/04/11 as the Tran date. See batch sheet example below.

	21 30 00 00 0	nistrative Comm	nission		TCH SHEET Reimbursement)	,
EO: SF:	B2 1	BEN OBJ:			FUND: 12-GR04 (Expenses)	
FID:	000069	BEN CAT:			Vendor no	Tran date
County	Object	Amount	Vendor total	Vendor name	Veridor no	, and date
			\$184.05	Sally Smith	E123456789	12/04/2011
000	261200	\$55.00				
000	261300	\$129.05				

Sources of Information Related to Prompt Payment and Transaction Date (TRN-DT)

The information contained in this document was compiled from several sources: Florida Statutes, Department of Financial Services/Comptroller's Memoranda, and the Department of Financial Services/Agency Addressed Memoranda. Excerpts from the documents and links to the full text of each are found below.

Excerpt from the "Prompt Payment Statute" s. 215.422, F.S.

Payments, warrants, and invoices; processing time limits; dispute resolution; agency or judicial branch compliance. As stated in ss. 215.422(1); (3)(a); (3)(b); and (11):

(1) "An invoice submitted to an agency of the state or the judicial branch, required by law to be filed with the Chief Financial Officer, shall be recorded in the financial systems of the state, approved for payment by the agency or the judicial branch, and filed with the Chief Financial Officer not later than 20 days after receipt of the invoice and receipt, inspection, and approval of the goods or services, Approval and inspection of goods or services shall take no longer than 5 working days unless the bid specifications, purchase order, or contract specifies otherwise. For the purposes of determining the receipt of invoice date, the agency or the judicial branch is deemed to receive an invoice on the date on which a proper invoice is first received at the place designated by the agency or the judicial branch. The agency or the judicial branch is deemed to receive an invoice on the date of the invoice if the agency or the judicial branch has failed to annotate the invoice with the date of receipt at the time the agency or the judicial branch actually received the invoice or failed at the time the order is placed or contract made to designate a specific location to which the invoice must be delivered."

Revised: 12/12/2016 Justice Administrative Commission Session N - Accounting Hot Topics - Handout 1

- 3(a) "Each agency of the state or the judicial branch which is required by law to file invoices with the Chief Financial Officer shall keep a record of the date of receipt of the invoice; dates of receipt, inspection, and approval of the goods or services; date of filing of the approved invoice; and date of issuance of the warrant in payment thereof.
- 3(b) "If a warrant in payment of an invoice is not issued within 40 days after receipt of the invoice and receipt, inspection, and approval of the goods and services, the agency or judicial branch shall pay to the vendor, in addition to the amount of the invoice, interest at a rate as established pursuant to s. 55.03(1) on the unpaid balance from the expiration of such 40-day period until such time as the warrant is issued to the vendor."
- (11) "Travel and other reimbursements to state officers and employees must be the same as payments to vendors under this section, except payment of Class C travel subsistence."
- (13) "Notwithstanding the provisions of subsections (3) and (12), in order to alleviate any hardship that may be caused to a health care provider as a result of delay in receiving reimbursement for services, any payment or payments for hospital, medical, or other health care services which are to be reimbursed by a state agency or the judicial branch, either directly or indirectly, shall be made to the health care provider not more than 35 days from the date eligibility for payment of such claim is determined."

Excerpt from Comptroller's Memorandum #3 – October 22, 1999

SUBJECT: COMPLIANCE WITH s. 215.422, F.S.

"During our review of agencies' invoices, we noted some inconsistencies with the invoice transaction date recorded in FLAIR. As a reminder, the latest of the following three dates should be used as the transaction date: (1) the date the invoice was received at the location designated on the purchase order or contract; (2) the date the goods and/or services were received; or (3) the date the goods and/or services were inspected and approved. In situations where these three dates are not on an invoice, we will use the invoice date as the beginning date for calculating interest due vendors under s. 215.422, F.S."

Excerpt from Agency Addressed Memorandum #38 – February 24, 2012

SUBJECT: FLAIR EDITS REQUIRING A SUBSTITUTE FORM W-9

"The Department of Financial Services (DFS) will implement edits in FLAIR on March 5, 2012, to prevent an encumbrance, payable, or disbursement transaction for any vendor that does not have a verified Substitute Form W-9 on file with DFS.....Section 215.422(3)(b), Florida Statutes, states that the non-submittal of the appropriate federal taxpayer identification documentation to the Department of Financial Services by the vendor will be deemed an error on the part of the vendor, and the vendor will be required to submit the

Revised: 12/12/2016 Justice Administrative Commission Session N - Accounting Hot Topics - Handout 1

appropriate federal taxpayer documentation in order to remedy the error. Therefore, if a vendor submits an invoice for payment and does not have a verified W-9 on file, the agency should document the error and indicate on the invoice the date the W-9 was verified in FLAIR. This may affect the transaction date entered in FLAIR when processing the invoice. Agencies may use the W-9 Update Date field to determine when the W-9 was verified."

Excerpt From CFO Memo #01 – August 6, 2013

SUBJECT: PROMPT PAYMENT COMPLIANCE AND INTEREST PENALTY MONITORING

"Section 215.422, F.S., outlines the processing time limits for invoice approval (prompt payment). Agencies must submit invoices for payment not later than 20 days after receipt of the invoice and receipt, inspection, an approval of the goods or services."

For questions regarding Transaction Date please contact: Vicki Nichols, Director of Accounting or Dina Kamen, Deputy Director of Accounting.

Revised: 12/12/2016 Justice Administrative Commission Session N - Accounting Hot Topics - Handout 1

Justice Administrative Commission - Journal Transfer Request

Office:	Journal Transfer:
---------	-------------------

Please make the following expenditure journal transfer:

Charge to* (increase)					
Org code	EO	Object code	Flair Fund	Expenditure Category	Amont

Benefit** (decrease)					
Org code	EO	Object code	Flair Fund	Expenditure Category	Amont

**Decrease expenditures- increases the budget authority in the account provided in the current fiscal year while reducing the total expenditures *Increase expenditures- reduces the budget authority in the account provided in the current fiscal year while adding to the total expenditures. (benefits from the transfer).

Form last updated: 5/1/2017

STATE OF FLORIDA DEPARTMENT OF FINANCIAL SERVICES APPLICATION FOR REFUND

Section 215.26, Florida Statutes, states in part: "Applications for refunds as provided in this section shall be filed with the Chief Financial Officer, except as otherwise provided herein, within 3 years after the right to such refund shall have accrued else such right shall be barred." Three years is generally interpreted as meaning three years from the date of payment into the State treasury. The Chief Financial Officer has delegated the authority to accept applications for refund to the unit of State government, which initially collected the money.

**************	***************
	rida Administrative Code, and Section 215.26, Florida hereby apply for a refund of moneys I paid into the State aformation is submitted to substantiate the claim.
Name:	FEIN or SS No
Address:	
Amount:	Date Paid
Reason for Claim:	
CERTIFIED TRUE AND CORRECT this	s, day of,
Signature	
	215.26, Florida Statutes. ************************************
Agency recommends approval of the above claim and sclaim: Amount of recommended refund \$	
The amount requested above was originally deposited in State Treasurer's Receipt No	into the State treasury as a part of the funds deposited on dated
NAME OF ACCOUNT:	
ACCOUN	IT CODE
Statutory Authority for Collection:	ng account:
NAME OF ACCOUNT:	
ACCOUN	IT CODE
CERTIFIED TRUE AND CORREC	CT this,
Agency	Signature of Authorized Person
	Title